Steam Generator Action Plan (SGAP)



Commission Meeting
December 3, 2001
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1

Historical Overview

- 2/15/00 IP2 Tube Failure Event
- 8/29/00 OIG Report on IP2
- 10/23/00 IP2LLTG Report
- 11/16/00 SGAP revised
- 2/01/01 ACRS report on SGDPO
- 5/11/01 SGAP Revised (DPO issues)

SG Action Plan - Scope

- Consolidated Action Plan
- NRC efforts result in an integrated regulatory framework
- Anticipated future revisions

SG Action Plan- Purpose

Manage NRC efforts to ensure:

- Milestones are appropriately tracked and dispositioned
- Resolution coordinated with stakeholders
- Document completion of significant milestones

SGAP Main Elements

- Modifications/Revisions to the Regulatory Process
- Revised Regulatory Framework
 NEI 97-06
- Response to ACRS Recommendations on SG DPO

SG Action Plan - Status

Regulatory Process:

- 20 of 23 milestones complete
- Open items scheduled for completion by 2/02
- Issues well understood and activities well underway

NEI 97-06 Steam Generator Generic License Change Package

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Current NRC SG Regulatory Framework

- 10 CFR Part 50, App. A and B
- 10 CFR Part 100 Guidelines values
- ASME Code, Sections III and XI
- Plant Technical Specifications
- Reactor Oversight Process

NRC SG Regulatory Framework

- Rulemaking 1994 to 1996
- Generic Letter 1997 to 1998
- Consideration of industry's NEI 97-06 initiative - 1998 to present
- Review of NEI SG Generic License Change Package (GLCP) - 1/01 to present

- Generic license change package
- Formalizes revised framework through revised TSs

- Industry SG program initiative
- Currently implemented in conjunction with existing technical specifications (TSs)
- High level guidance for utility SG programs
- Detailed guidance in EPRI guidelines referenced in NEI 97-06

- Program incorporates a balance of:
 - prevention
 - inspection
 - evaluation
 - repair
 - maintenance
 - leakage monitoring

 Establishes performance criteria that define the basis for SG operability

7

Revised Framework – NEI 97-06

- Will rely on NEI SG Generic License Change Package (GLCP)
- Utilities to submit revised TSs based on NRC-approved GLCP
- GLCP to contain a commitment to follow NEI 97-06
- NEI 97-06 program guidelines translated into plant procedures

Revised Framework – NEI 97-06

- Revised TSs and bases
 - Revised Spec for operational leakage
 - New Spec: "Steam Generator Tube Integrity"
 - New Administrative TS: "Steam Generator Program"

Revised Framework – NEI 97-06

- Technical issues will still need to be resolved
- Issues exist under current framework, and will continue to be addressed under revised framework

- Industry requests inspection intervals beyond current requirements
- Staff believes that approach must ensure that:
 - Tube integrity performance criteria will continue to be met
 - Tubing conditions not meeting the performance criteria will be promptly detected

- Staff concluded that regulatory controls were needed
- Incorporate provision in Administrative TS regarding use of NRC-approved inspection intervals

- Near Term Actions:
 - Staff to review anticipated package from industry defining generic inspection intervals
 - Recent meeting with NEI on final GLCP
 - Schedule for staff safety evaluation

- Long Term Action:
 - Resolve outstanding issues with EPRI guideline documents to permit use of intended performance based approach and removal of prescriptive inspection interval requirements.

Research on Steam Generator Action Plan DPO Issues

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Research

Research Activities

- Current issues and anticipatory research
- Confirm effectiveness of current regulations or recommend improvements

Research Activities

- Materials behavior and structural integrity
- Accident analysis thermal hydraulics
- Improved risk methods
- 80% of DPO milestones addressed by RES

Crack Propagation Under Main Steam Line Break (MSLB) Loads

- Estimate loads, crack growth, and margins 12/31/02
- Conduct tests to validate the analytical results 06/30/03

Jet Cutting

- Complete tests of jet impingement under MSLB and severe accident conditions, draft reports 12/31/01
 - Erosion rates are 2-5 mil/hr for severe accident conditions
 - 5% to 25% wall loss after 2 hours under MSLB conditions
- Jet cutting not a concern

Tube Conditions During Severe Accidents

- Computational Fluid Dynamics (CFD) analysis of the hot leg & steam generator to determine Tmax in tubes
 - Benchmarked against data 8/01
 - Full-scale CFD model under development 3/02

Constant Probability of Detection (POD)

- Complete analysis and document results 12/31/01
 - POD curves developed as a function of flaw parameters
 - Topical report was peer reviewed and is in publication

Stress Corrosion Cracking

- Long term understanding of mechanisms
- Evaluate crack initiation, evolution and growth 12/31/05
 - Realistic loads & environments
 - Alloys 600 and 690
- Develop models to predict cracking of tubes 12/31/06

Conclusions

- Some research completed to resolve DPO issues-Jet Impingement, POD
- Research to address most DPO issues by 2003

Conclusions (continued)

- Long-term research on degradation mechanisms will continue through 2006
- RES & NRR working closely to implement research in resolution of issues

Acronyms

- ACRS Advisory Committee on Reactor Safeguards
- DPO Differing Professional Opinion
- IP2 Indian Point 2
- LL Lessons Learned

Acronyms (Cont'd)

- LLTG Lessons Learned Task Group
- NEI Nuclear Energy Institute
- NRC Nuclear Regulatory Commission
- NRR Office of Nuclear Reactor Regulation

Acronyms (Cont'd)

- OIG Office of the Inspector General
- RES Office of Research
- SG Steam Generator
- SGAP Steam Generator Action Plan